

Madam Speaker, the week-long series in the Washington Post about the Corps of Engineers and its relationship to Congress and, more importantly, to the environment, raises key questions about the Corps' future direction.

The immediate challenge is for the Corps and Congress to respond carefully, thoughtfully, and in the right context to the real issues surrounding the Corps' important mission.

In its very name, the Army Corps of Engineers combines the two professions that are perhaps most results-oriented, focused, precise and committed to following orders: engineering and the military. It imposes upon those of us in Congress a special responsibility. We must be sure that we are asking the right questions and looking at the big picture. For if the Corps' assignment is to stop flooding in a particular area, that is precisely what they will do, but that may be all that they do.

As much as I agree with some of the concerns and criticisms of the Corps, it is wrong to single them out alone. The behavior of the Corps is just the most obvious example of our country's 2-century long certainty that we can conquer and bend to our will the force of nature. The Corps has simply been responding to the orders and expectations of Congress and the citizens.

Unfortunately, when it comes to the Corps' responsibility to deal with waterways and flooding, the policies that Congress has directed and funded often appear to be doing more damage than good. Our flood insurance program continues to subsidize people to live in harm's way. Combined with our tendency to engineer rivers, to channelize them, to raise levees ever higher, along with failure to insist on careful land use and wetlands protection, we have produced a situation that is dangerous and self-perpetuating. We are subsidizing people to stay in harm's way, and at the same time we are engineering rivers to produce more frequent and dangerous flooding.

Obviously, part of the message is to stop treating our rivers, wetlands and beaches like machines to be channeled, repaved and recontoured without regard for long-term costs to the environment or, frankly, to the Federal Treasury. The \$8 billion we are prepared to spend now to repair part of the damage that we inflicted on the Everglades through miscalculation and poor planning and engineering is an example of why reform is needed.

Madam Speaker, there are, indeed, serious efforts with real potential for reform right now. I have been pleased during my tenure in Congress with the Corps' efforts to reposition itself. Its Challenge 21 proposal would allow the Corps to enter into an agreement with local partners to provide passive flood mitigation and river restoration projects and do so more quickly and cheaply. Congress can help speed this on its way with adequate funding right now.

In WRDA 99, we made it easier for local communities to choose nonstructural approaches to flood control, giving them more freedom to choose more environmentally and economical approaches.

The Corps of Engineers' shoreline protection program is in serious need of reassessment to avoid a parade of costly and expensive projects that in the long run are environmentally destructive and put people again in harm's way. This is especially critical at a time when it is estimated that the average shoreline will retreat 500 feet over the next 60 years, and that in the next decade alone, 10,000 structures will fall into the ocean. We cannot afford a blank check from the taxpayer and another losing fight with irresistible environmental forces.

Madam Speaker, H.R. 4879, introduced by the gentleman from Wisconsin (Mr. Kind), of which I am a proud cosponsor, is another important piece of reform that would go a long way in addressing some of the problems that have been exposed. This bill would reform the project overview and authorization process, establish an objective outside review panel for controversial projects. To increase transparency and accountability, it would guarantee more citizen participation and lead to a better balance between economic and environmental considerations.

At the end of the day, we need more dramatic steps. When Congress found military base closing too polarized and politicized to tackle itself, we established a separate commission to handle it. Through that, we have been able to do the right thing for the military, while helping communities and the Federal taxpayers. Perhaps it is time for such a stronger mechanism to depolarize and depoliticize the Corps operation here in Congress and to help everybody look at the big picture.

In the meantime, we can use the new public attention and new leadership at the Corps to promote change and reform within the Corps itself so that they can be a critical ally in

protecting the environment, making our communities more livable and our families safe, healthy and economically secure.